

An aerial photograph of a city street. A red-paved bike lane runs down the center of the street, with white text markings including 'BIKE LANE', 'ONLY', and 'BUS'. The street is lined with various residential buildings, including houses and multi-story apartment buildings. Trees with green and yellow leaves are scattered throughout the scene. The sky is clear and blue.

RAISING THE FLOOR FOR SAFETY

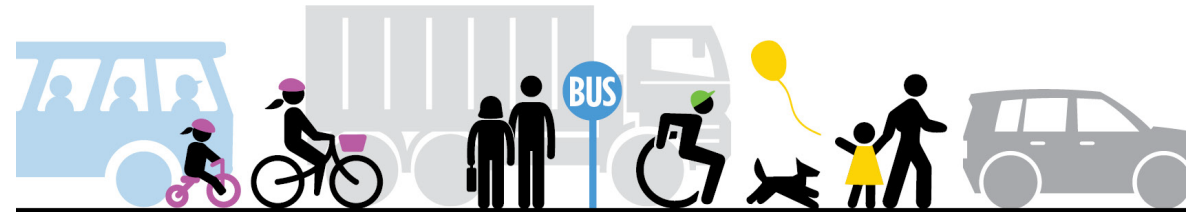
NCHRP Report 1036: Guide for Roadway Cross Section Reallocation

ITE San Diego May Meeting
May 18, 2023

Raising the Floor For Safety – Guide for Cross Section Reallocation (aka NCHRP 1036)

- Why + Who
- What: Three key takeaways
 - Daylighting decision making
 - Raising the floor for safety
 - All day operations
- How could you use this research?

DESIGNING SAFE ROADWAYS
FOR EVERYONE



A NEW APPROACH TO ALLOCATING ROADWAY SPACE

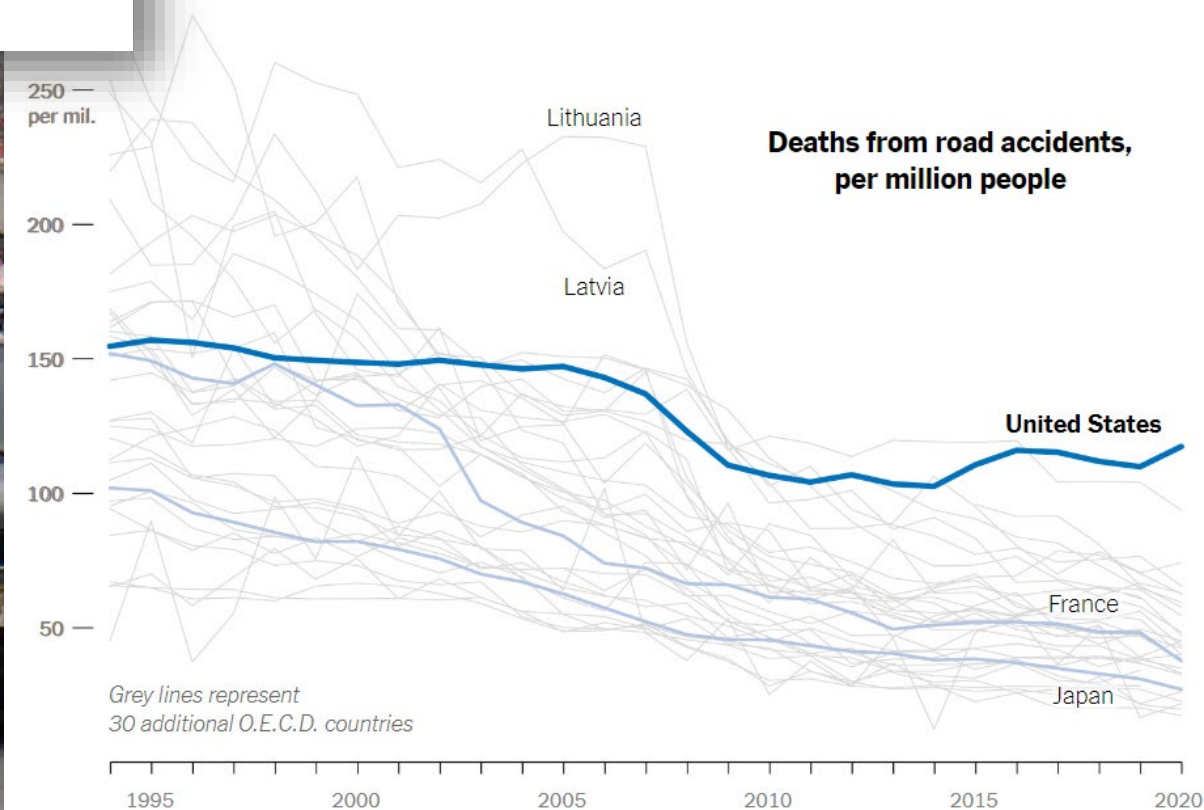
Streets make up more than 80 percent of public space in cities and towns. Who gets to use this space and how they can use it affects a community's mobility, safety, economy, and quality of life. For many years, streets have been designed to emphasize mobility for vehicles over the needs and safety of other street users. This tool will help you think through how to allocate roadway space to reflect your community's true priorities.

Nov. 27, 2022

The New York Times

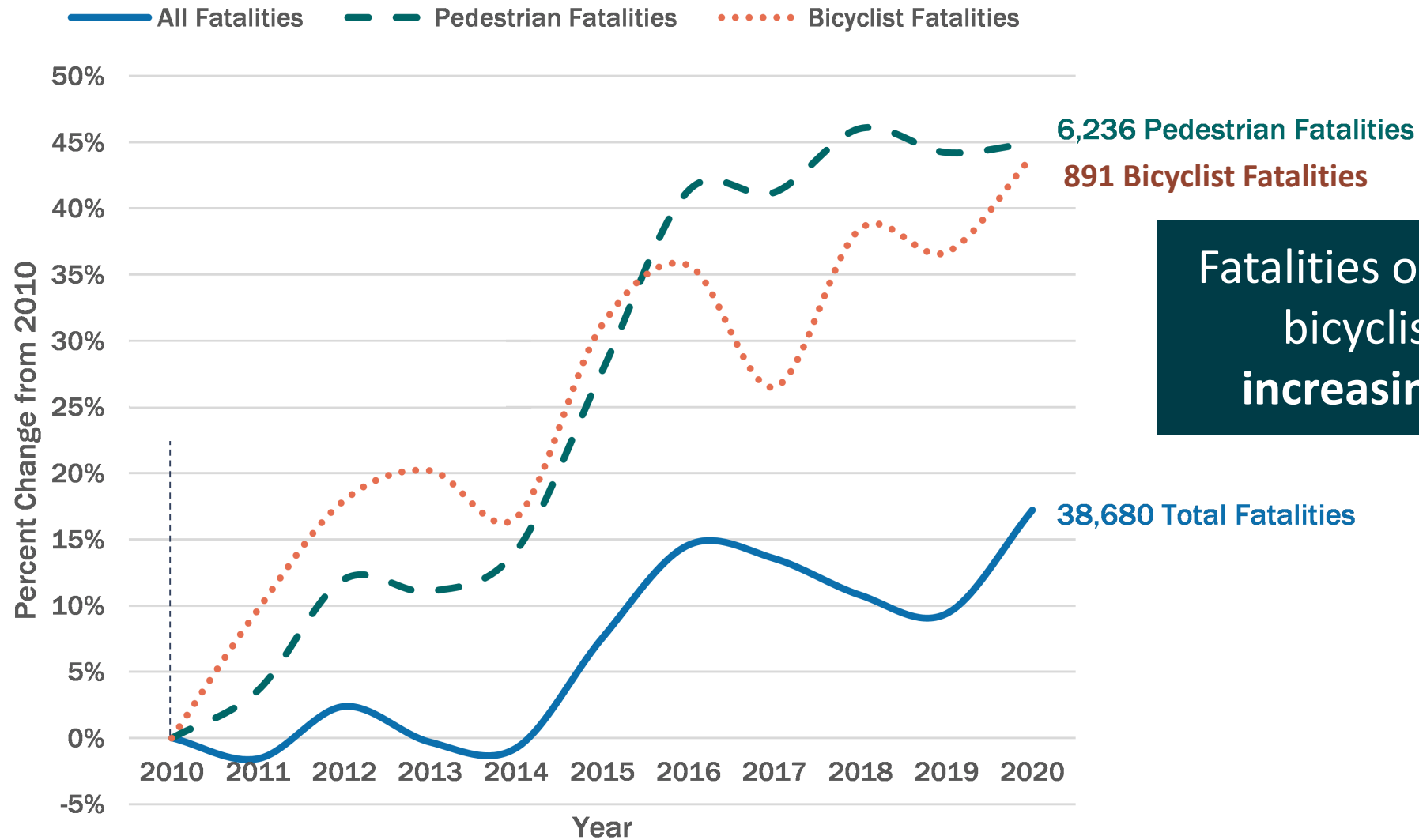
The Exceptionally American Problem of Rising Roadway Deaths

Why other rich nations have surpassed the U.S. in protecting pedestrians, cyclists and motorists.



Source: Organization for Economic Cooperation and Development • The New York Times

WE HAVE A NATIONAL ROADWAY SAFETY PROBLEM – AND IT IS GETTING WORSE... ESPECIALLY FOR PEOPLE WALKING AND BIKING



Fatalities of pedestrians and bicyclists have been increasing even greater

FHWA IS LEADING THE SHIFT – TO THE SAFE SYSTEM APPROACH

The **Safe System Approach** aims to eliminate fatal and serious injuries for all road users by:



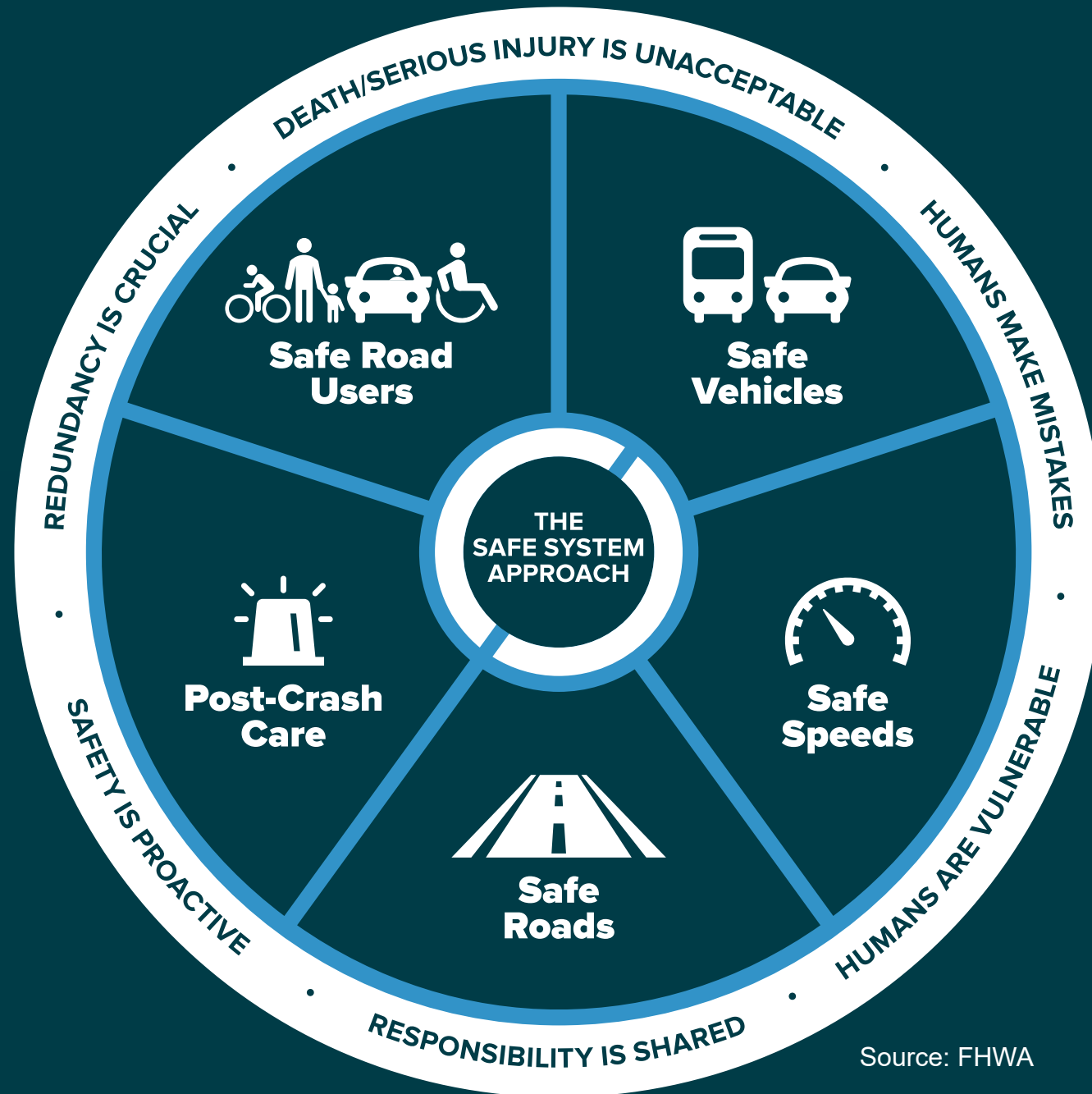
**Accommodating
human mistakes**

PARADIGM SHIFT ||



**Keeping impacts on the human
body at tolerable levels**

THE SAFE SYSTEM APPROACH



Source: FHWA

ZERO IS POSSIBLE – OSLO, NORWAY



Anders Hartmann
@andershartmann

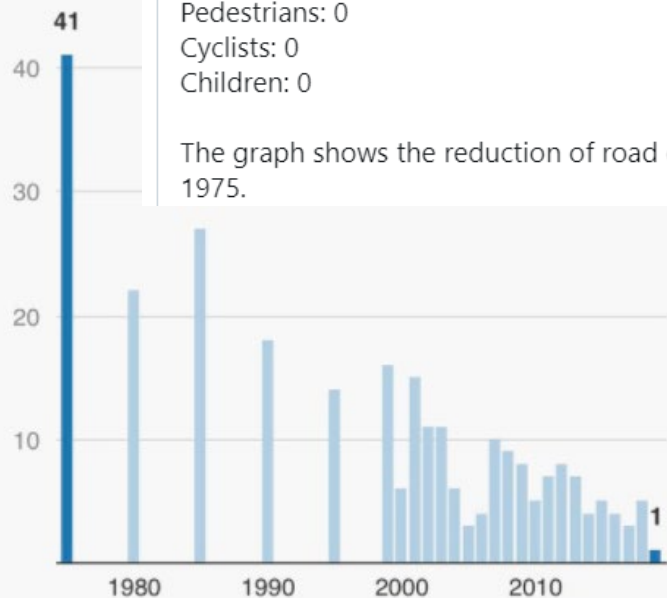


This makes me happy:

Road deaths in Oslo (pop. 673.000) in 2019:

Pedestrians: 0
Cyclists: 0
Children: 0

The graph shows the reduction of road deaths since 1975.



3:07 PM · Jan 1, 2020



NEWS TRANSPORTATION

Oslo saw zero pedestrian and cyclist deaths in 2019. Here's how the city did it.

26

Reducing the number of cars reduced the number of traffic fatalities

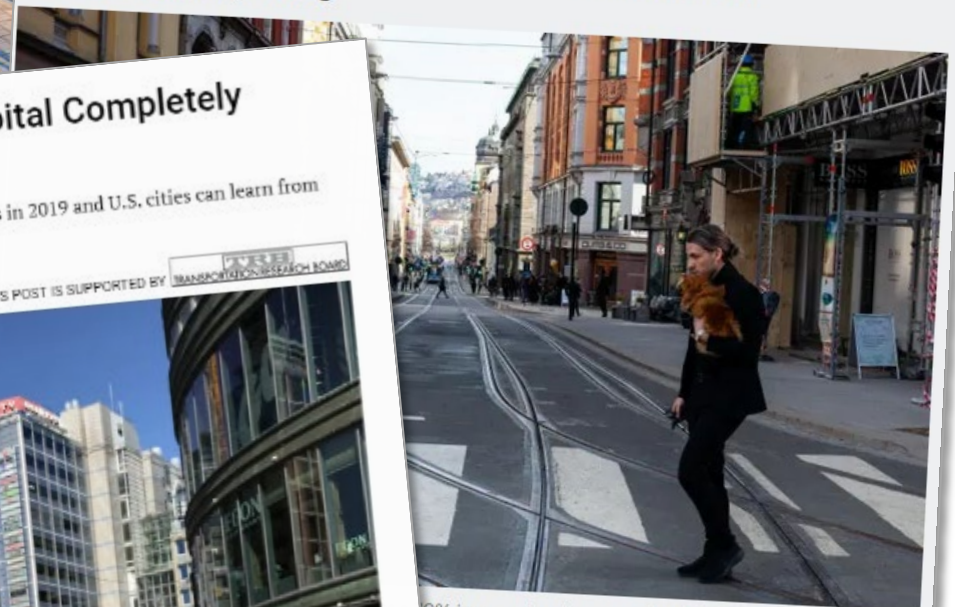
By Allissa Walker | @awalkerinLA | Jan 3, 2020, 1:50pm EST

f t SHARE



How Helsinki and Oslo cut pedestrian deaths to zero

After years of committed action, neither city recorded a single pedestrian fatality in 2019



0% increase in tolls across the city, while car parking charged

t design, removed space for cars and sts.

Vision Zero! Norwegian Capital Completely Quashes Road Deaths

Oslo recorded zero cycling and pedestrian fatalities in 2019 and U.S. cities can learn from its example.

By Aaron Short | Jan 3, 2020 | 57 COMMENTS

THIS POST IS SUPPORTED BY

TRANSPORTATION BOARD



HOBOKEN VISION ZERO



CURBED

GETTING AROUND | JUNE 17, 2022

Hoboken Hasn't Had a Traffic Death in Four Years. What's It Doing Right?

By Christopher Robbins



Photo: Chris Robbins

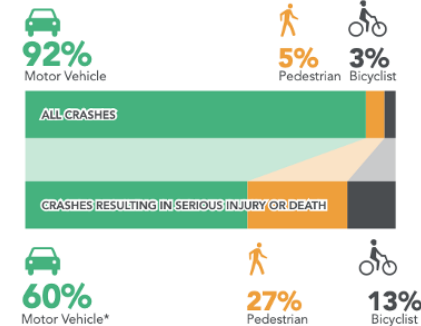


WHY DOES HOBOKEN NEED VISION ZERO?

PREVENTABLE CRASHES ARE OCCURRING ON HOBOKEN'S STREETS

There were 4,451 total crashes, 13 of which resulted in serious injury or death, between 2014 and 2018 on the streets of Hoboken. Many of these occurred at specific 'high crash frequency intersections' at major gateways to Hoboken. Most crashes involve vehicles, but people walking or biking are much more likely to be injured or killed in crashes.

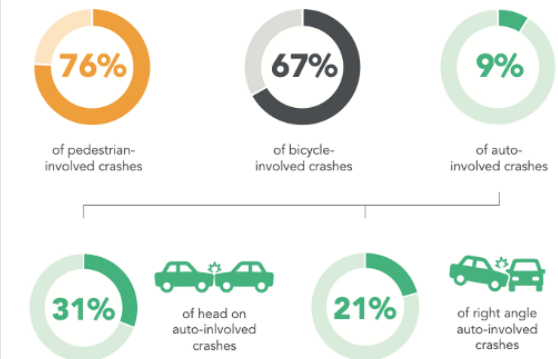
VULNERABLE TRAVELERS



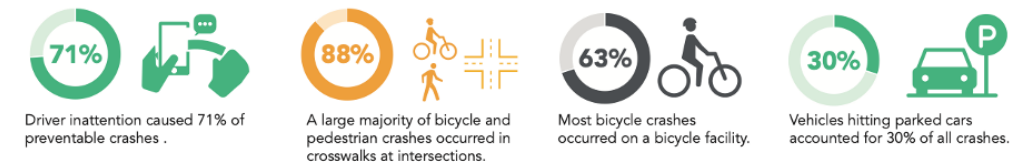
People walking and bicycling are involved in 8% of all crashes but 40% of those resulting in serious injury or death.

CRASHES THAT RESULT IN SERIOUS INJURY OR DEATH

People walking and bicycling are more likely to be severely injured or killed than those in a car.

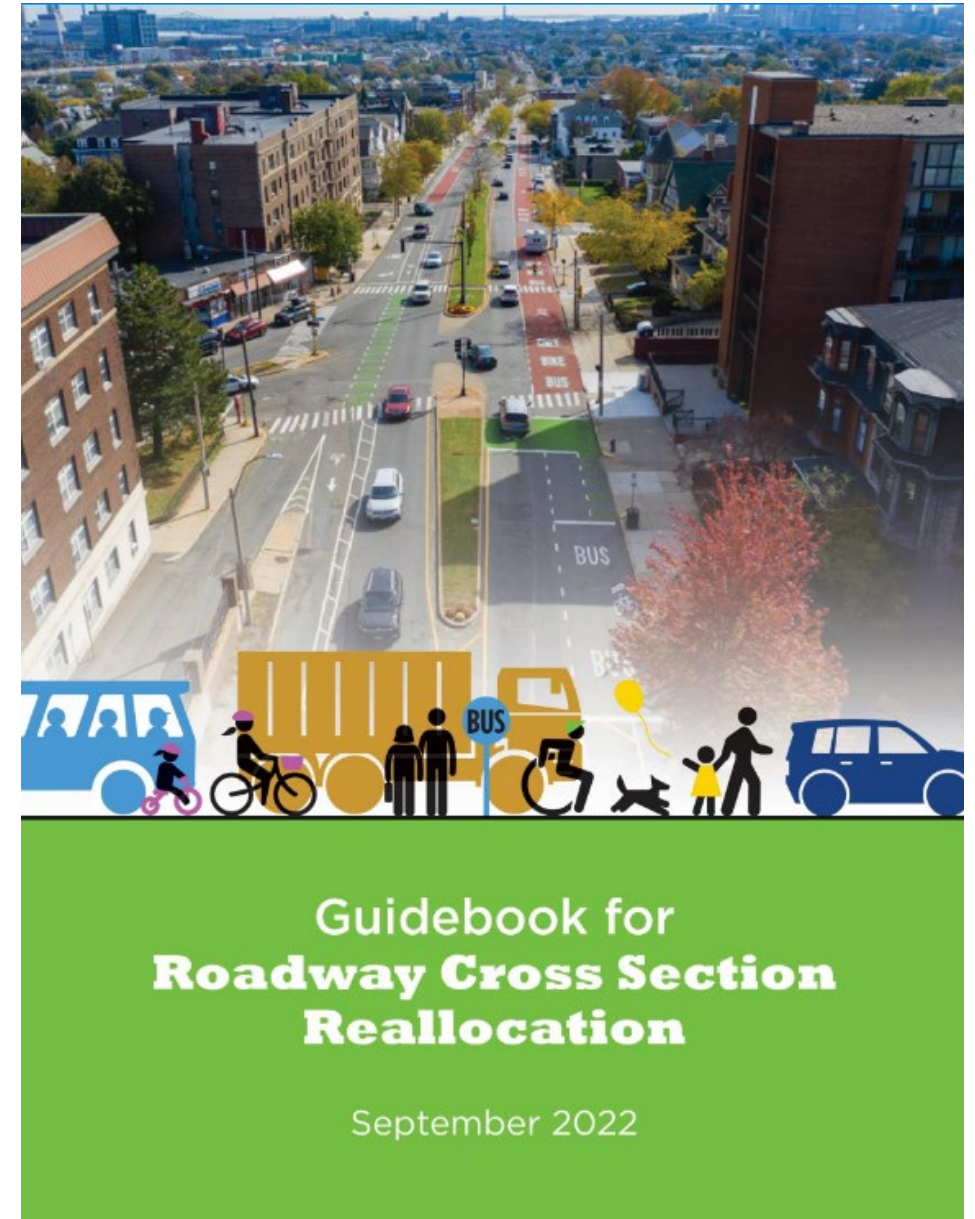


COMMON CRASH CAUSES AND LOCATIONS

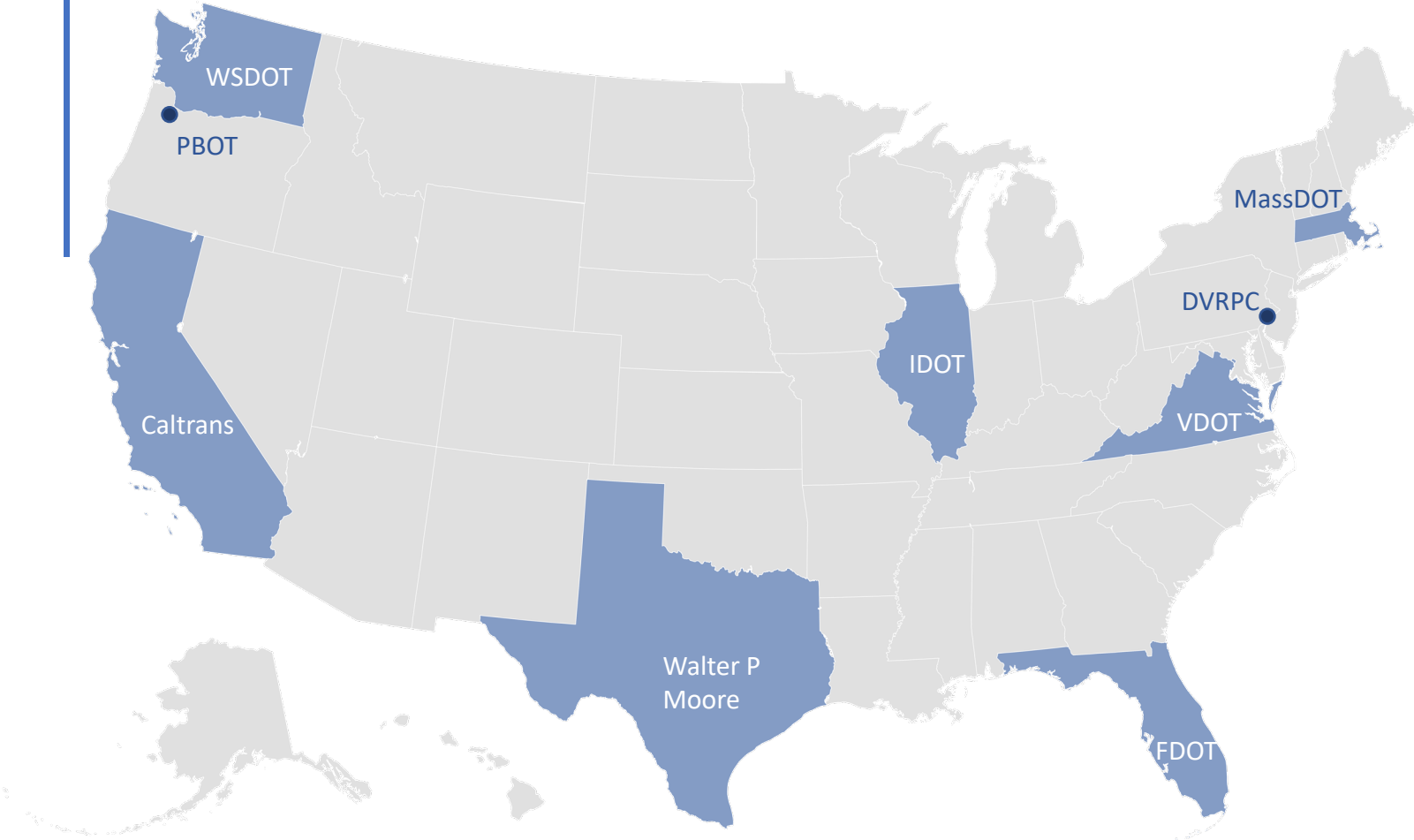


A NEW PARADIGM

- **NCHRP 1036:** Roadway Cross Section Reallocation – A Guide
- A new framework for allocating roadway space
- Daylighting decision-making
- Raising the floor on safety
- Connecting decisions to outcomes



WHO WAS INVOLVED?



NCHRP Research Panel

Agency (Current Role)	Panel Member
Caltrans	Antonette Clark
Delaware Valley Regional Planning Council (CALSTART)	Al Beatty
Florida DOT	Jeremy Fletcher
Illinois DOT	Jonathan McCormack
Massachusetts DOT (Toole Design)	Michelle Danila
Portland Bureau of Transportation	Karla Kingsley
Walter P Moore	April Eke
Washington DOT	Celeste Gilman
FHWA	Clayton Wellman
AASHTO	Patricia Bush
NCHRP	Dianne Schwager

Project Team

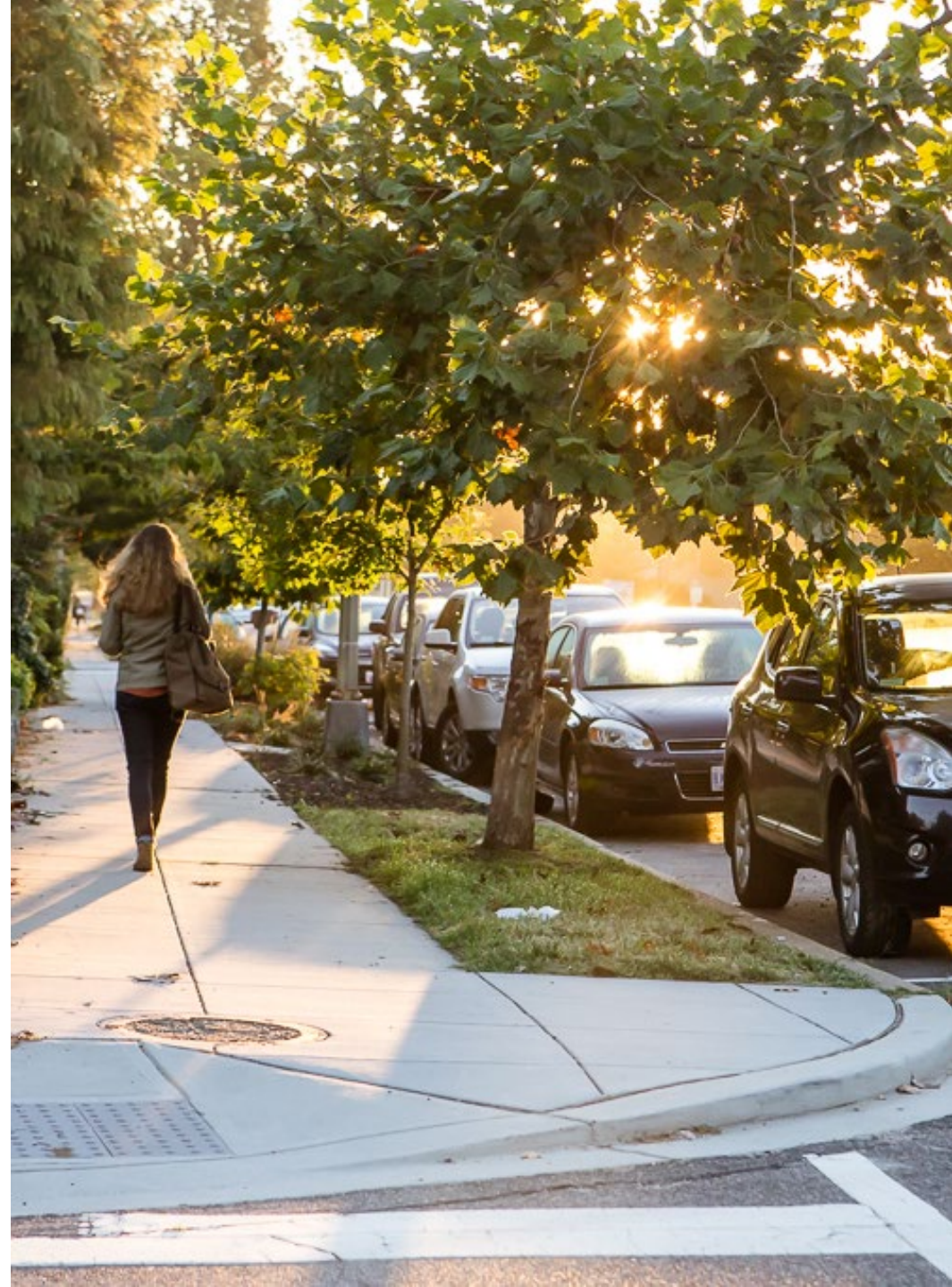
Kittelson, Mobycon, Safe Streets, ITRE



DAYLIGHT DECISION-MAKING

BARRIERS TO SAFE STREET DESIGN

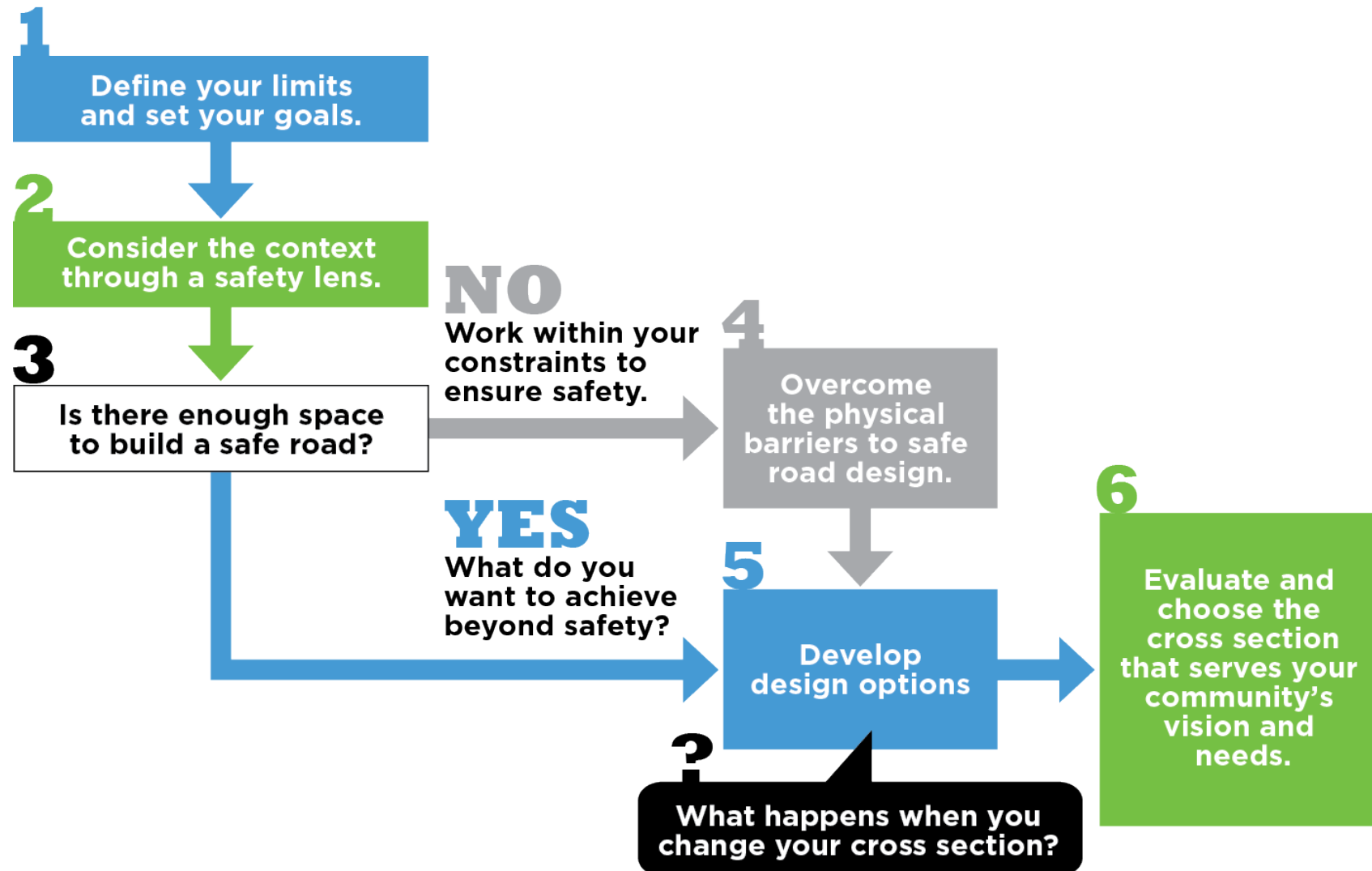
- Agencies are looking for information to support changes to the cross section
- Peak hour intersection operations limit cross section opportunities
- Lack of transparency in the decision-making process
- In practice, safety has not always been the top priority



RETHINKING HOW WE USE OUR STREETS



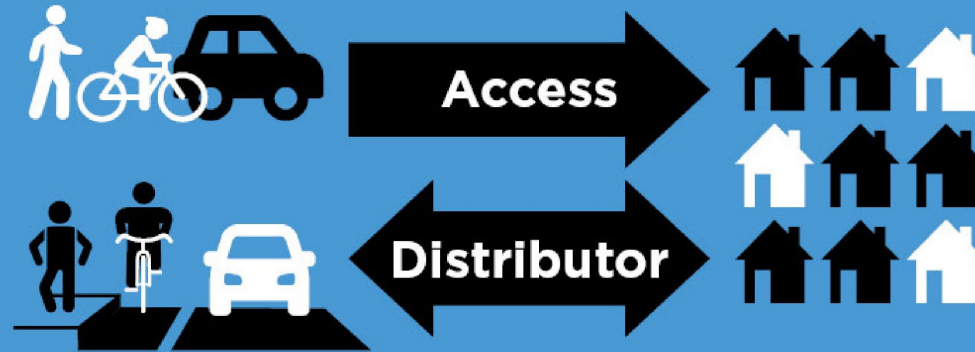
A NEW DECISION-MAKING FRAMEWORK



1 Define your limits and set your goals.



How much space
do you have to
work with?



What purpose
does the road
serve?



What are your
community's
priorities?

2 Consider the context through a safety lens.



**A safe
street must
be safe for
all users!**



Determine the **minimum safe travel space** for people walking, bicycling, riding transit, and driving.

3 Is there enough space to build a safe road?

NO

**Work within your
constraints to ensure safety.**



4 Overcome the physical barriers to safe road design.



Reduce dimension
needed for driving



Reduce dimension
needed for
bicycling/walking



Lower speed



Reduce vehicle
volumes



Safe
parallel
facility



Close street
to traffic



Convert to
shared street
(woonerf)

3 Is there enough space to build a safe road?

YES

**What do you want to achieve
beyond safety?**



5 Develop design options: what happens when you change your cross section?

Choose a few suitable alternatives to evaluate. The community priorities from Step 1 may make some options more desirable.



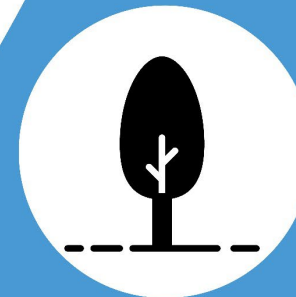
**Wider
Sidewalk**



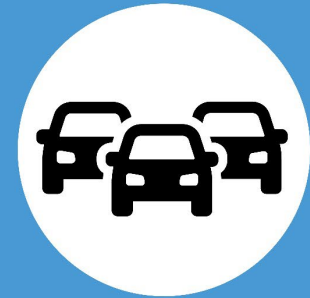
Bus-Only Lanes



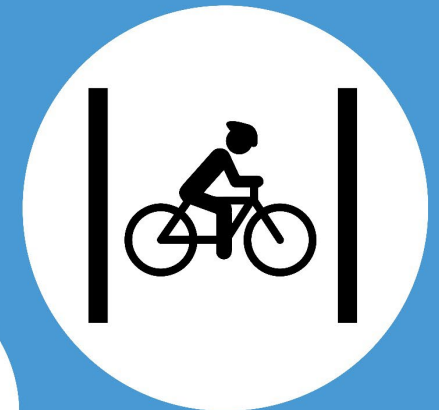
**On-street
parking**



Medians



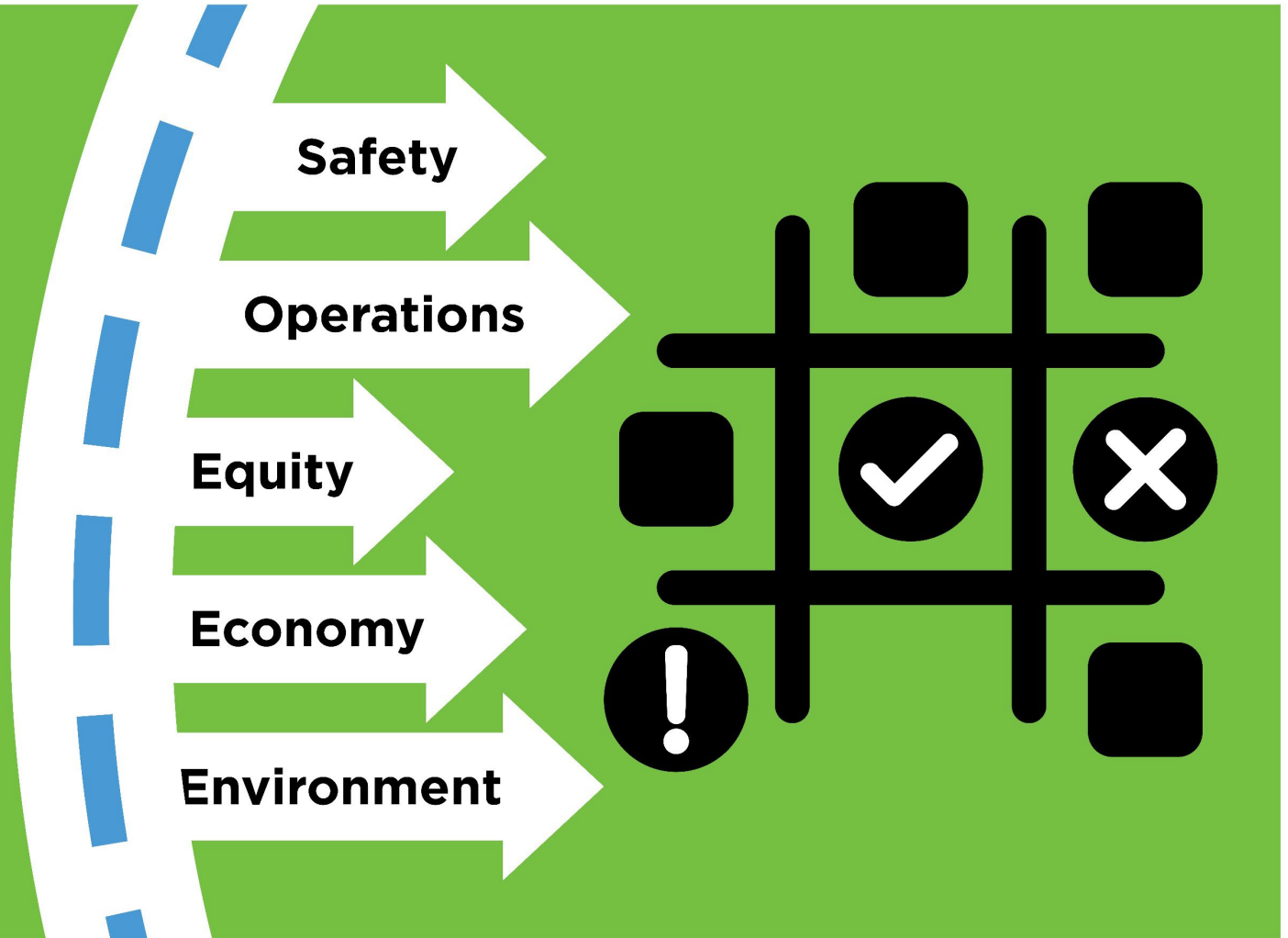
**Add Traffic
Lanes**



**Wider
Bike Lanes**

6 Evaluate and choose the cross section to serve your vision and needs.

Compare the likely outcomes of the alternatives you developed in Step 5.



DECISION-MAKING TOOL

- bit.ly/NCHRP1036_Guide
- bit.ly/NCHRP1036_RepavingTool
- bit.ly/NCHRP1036_ReconstructionTool

NCHRP Project 15-78
Decision-Making Framework Tool - Repaving Projects

This spreadsheet tool is provided as a decision-making support tool to accompany the NCHRP Project 15-78 Guidebook. It is strongly encouraged to use this tool alongside the referenced sections of the guidebook, as this tool is intended to help implement the framework presented in the guidebook.

The objective of this research is to develop a guidebook and decision-making framework for roadway designers, planners, and others for identifying, comparing, evaluating, and justifying context-based cross-sectional reallocations of existing urban and suburban roadway space for multimodal safety, access, and mobility.

This Repaving spreadsheet tool is intended for road repaving projects where it is assumed the curb lines cannot be moved. For reconstruction projects, refer to the Reconstruction spreadsheet tool.

This tool includes the following tabs:

Step 1: User Input	Start here and enter all project information. Once complete, press the "Generate minimum safe dimension" button. You will be automatically directed to the next appropriate tab (either 2.1 or 2.2).
Step 2A: Insufficient Space	Use this tab to explore options to fit the desired project and minimum safe facilities within the available ROW. If unavailable to fit within ROW, you can adjust your desired ADT or speed, which may relax some width requirements.
Step 2B: Sufficient Space	If available cross-section elements fit within ROW, use this tab to guide decision-making about how best to use the remaining ROW width.
Steps: 3A - 2D Matrix	These pages will display print the results, including the cross-section summary, impact summary, and capacity analysis. This page includes the decision-support matrix.

Throughout the tool, cell color is an indicator of how to interact with various fields:

- Make a selection or type directly in blue cells.
- Results/ automatically calculated. (do not edit)
- Cells with red text include notes to keep in mind when designing your cross-section.

Considerations for Use:

- Separate workbooks are provided for repaving projects and for reconstruction projects. For the former, curb lines are assumed to be infeasible (e.g., widening sidewalks). For the latter, the user should restart with Step 1.
- For considering a two-way to one-way conversion, the user should simply zero out appropriate values in user should restart with Step 1.
- Yellow buttons throughout the workbook are important and must be used in order to generate the correct results.
- Workbook must be reset between uses. Press the button below or in Step 1 to reset.

Click here to reset workbook between iterations




Table of Contents | Step 1 User Input | Step 2A Insufficient Space | Step 2B Sufficient Space



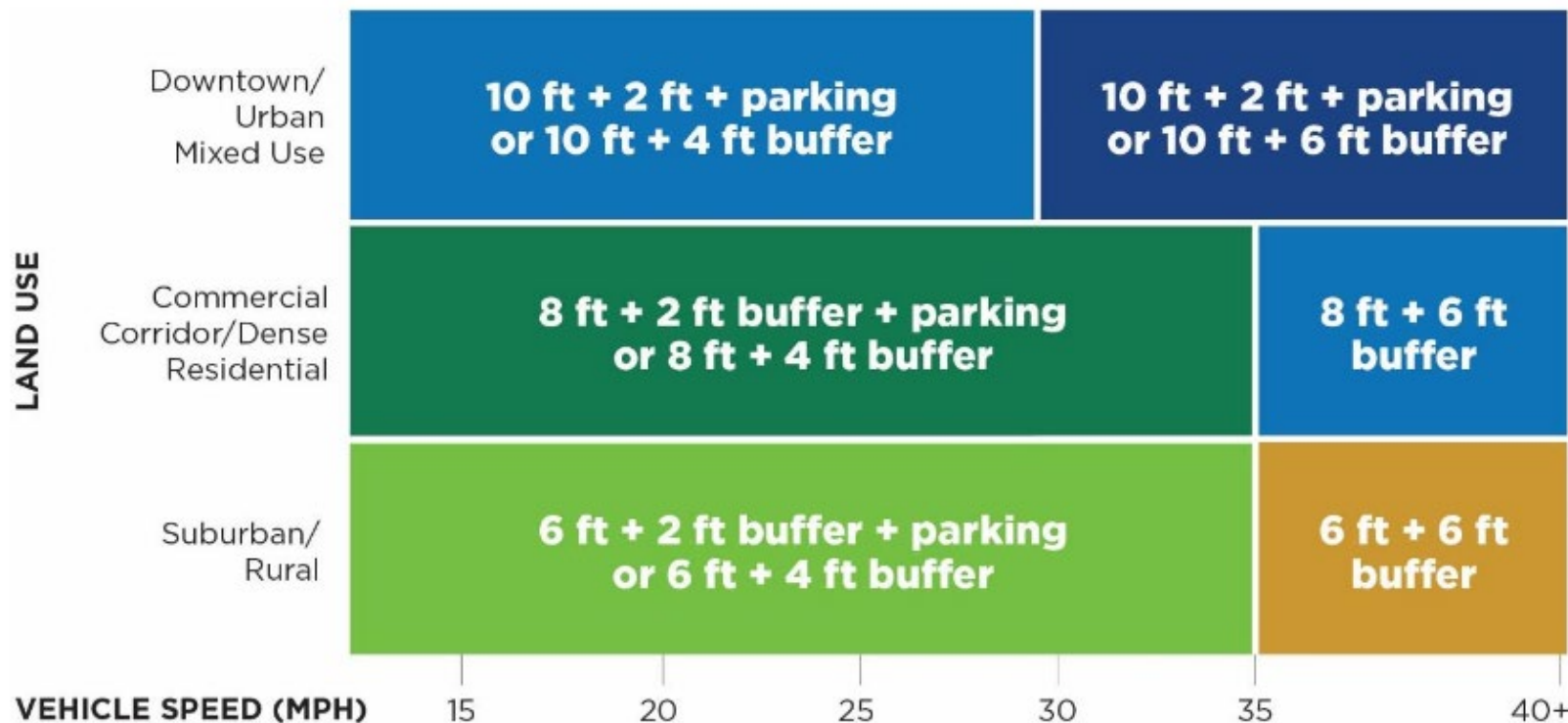
RAISING THE FLOOR ON TRANSPORTATION SAFETY

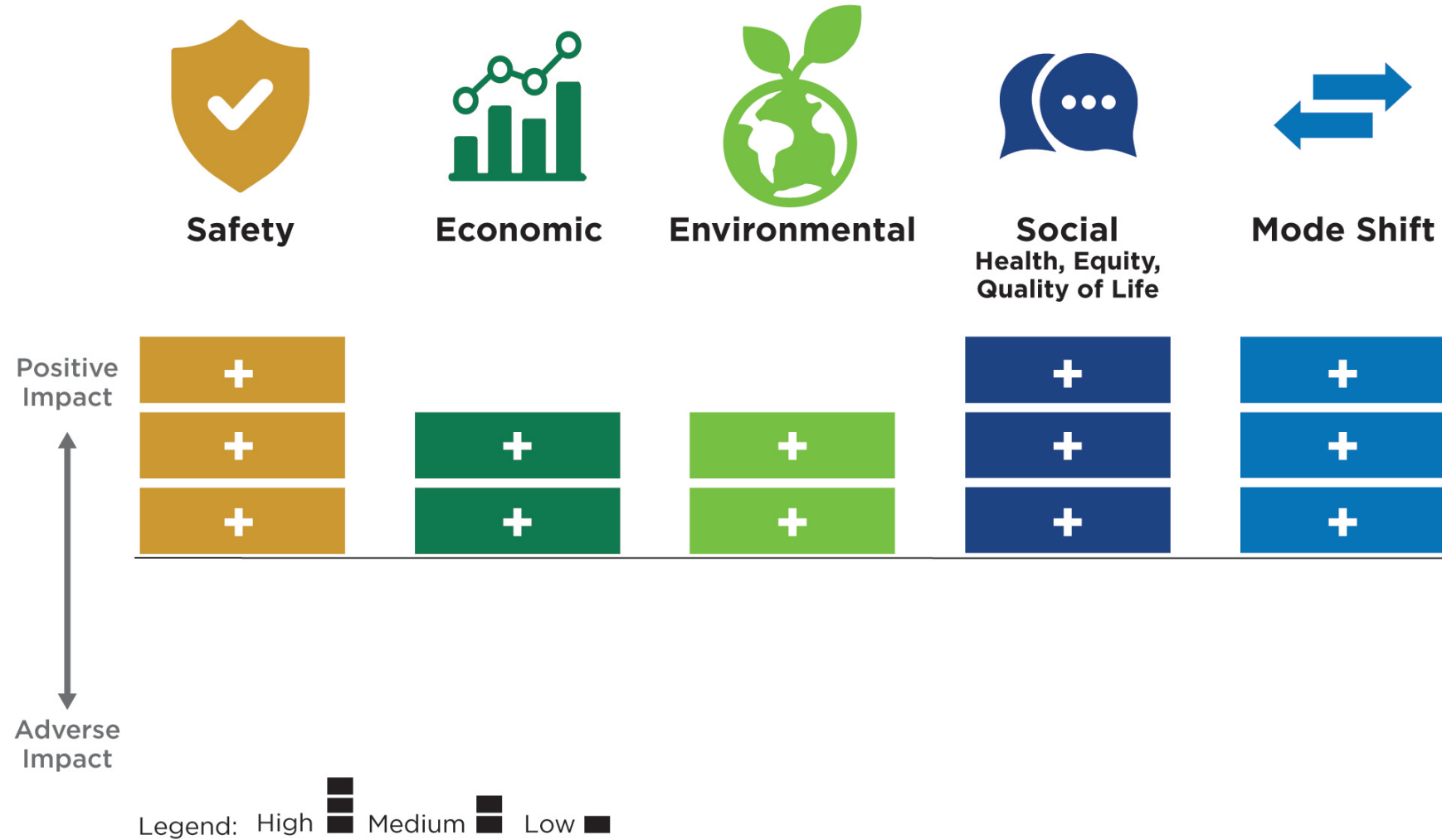


RAISING THE FLOOR ON TRANSPORTATION SAFETY

	Access	Distributor	Through
Urban/ Suburban	 <p>Mixed Traffic</p>	 <p>Separated Cycling Facilities</p>	 <p>Separate Corridor or Route</p>
Active Transportation Needs			

RAISING THE FLOOR ON TRANSPORTATION SAFETY

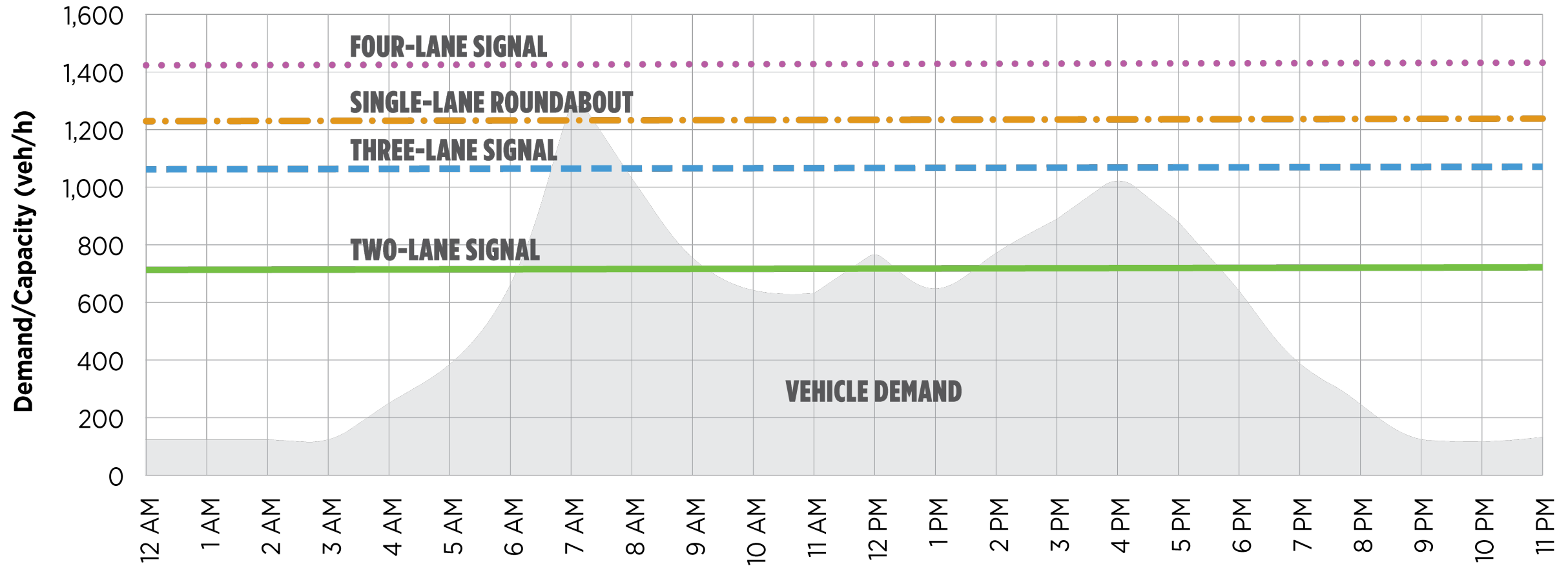




Outcomes of adding bicycle lanes

“That won’t work.”

ALL-DAY INTERSECTION ASSESSMENT



4 LANE



WHAT'S WRONG WITH UNUSED CAPACITY?

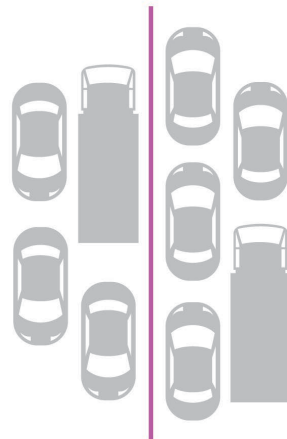
UNDER CAPACITY = HIGHER SPEEDS

WHICH ARE ASSOCIATED WITH INCREASED
AND MORE SEVERE CRASHES



OVERDESIGNING FACILITIES

FOR CARS MAKES THEM LESS SAFE FOR
PEOPLE WALKING AND BIKING



THE MORE TRAVEL
LANES, THE

**LONGER
WAIT TIMES**

FOR ALL MODES

**STREETS MAKE
UP MORE THAN**



**OF PUBLIC SPACES
IN CITIES AND TOWNS**

THE 24-HOUR CAPACITY FRAMEWORK



HOURLY DEMAND-TO-CAPACITY (D/C) RATIO

allows practitioners to assess whether demand exceeds capacity at any time during the day and, if so, for how long



The percentage of the hours between 5:00 a.m. and 9:00 p.m. the street utilizes at least 60% of its potential capacity

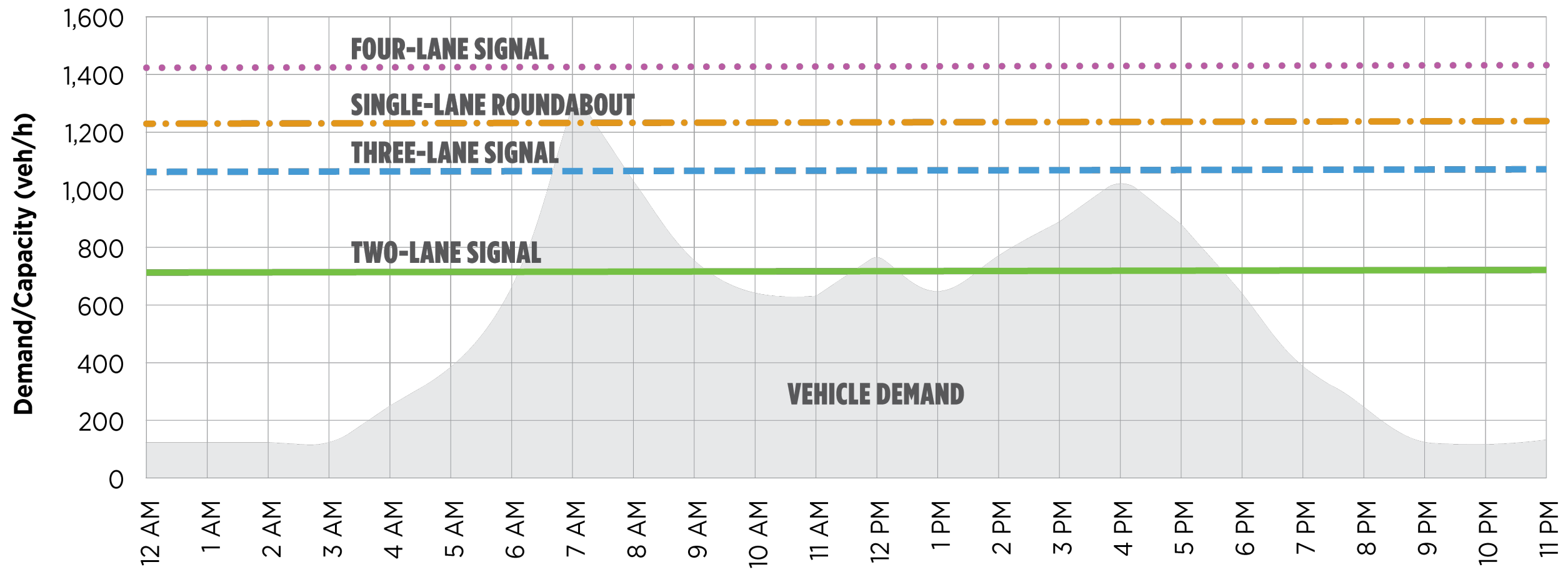
The lane-capacity provided for but unused during that 16-hour period



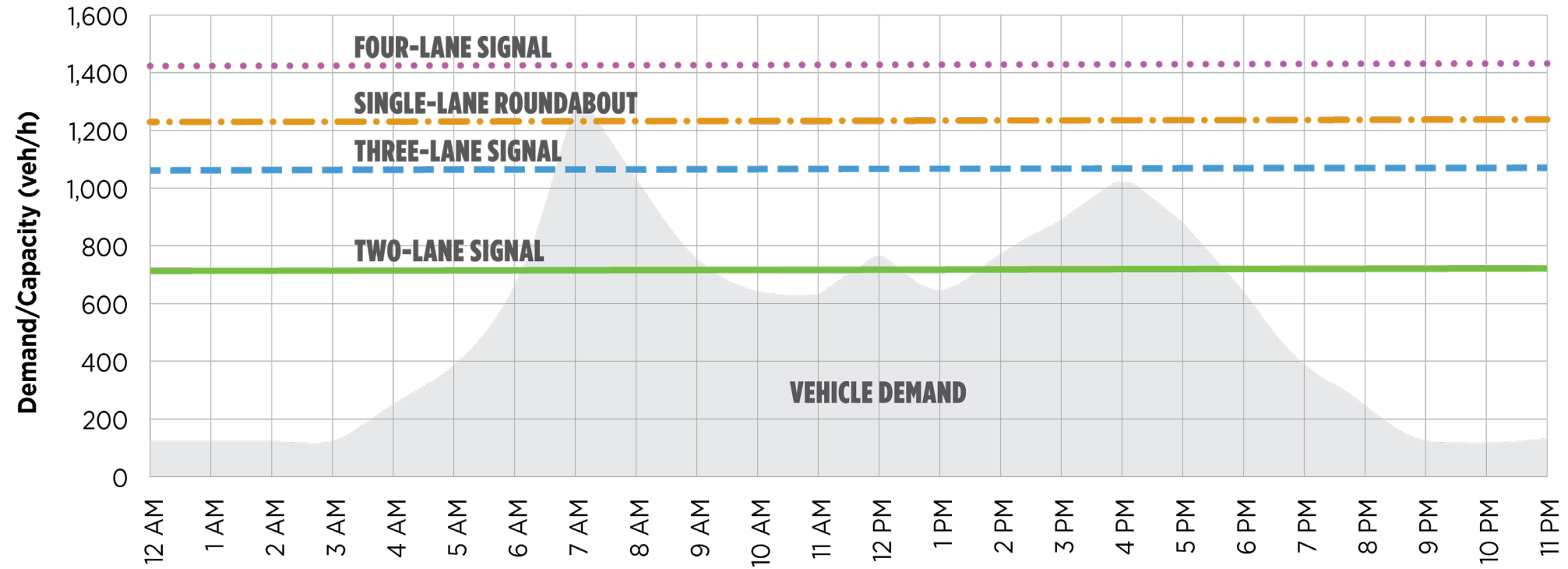
The number of hours (out of 24) during which the street is operating below capacity



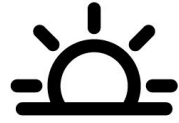
ALL-DAY INTERSECTION ASSESSMENT



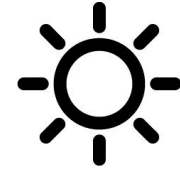
ALL-DAY INTERSECTION ASSESSMENT



Intersection Control	Max Demand-to-Capacity Ratio (d/c)	16-Hour Efficiency	16-Hour Excess Capacity (Lane Hours)	Total Hours Below Capacity
FOUR-LANE SIGNAL	0.89	31.3%	15.9	24
THREE-LANE SIGNAL	1.18	50.0%	8.2	23
TWO-LANE SIGNAL	1.77	81.3%	2.2	16
SINGLE-LANE ROUNDABOUT	1.02	50.0%	6.7	23



7AM



NOON



7PM

4 LANE



3 LANE



How could you use this research?

- How could you see yourself applying this approach?
- What about this approach is exciting? What about it makes you feel queasy?
- What challenges/opportunities do you expect when balancing traffic operations with other goals?





THANK YOU!

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